

Message Text

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SUBJ: THIRTEENTH REPORT OF US DELEGATION TO ICAO ASSEMBLY,
MONTREAL, OCTOBER 11

1. PLENARY MEETING APPROVED FINAL REPORTS OF ADMINISTRATIVE COMMISSION AND ADOPTED RESOLUTIONS ON ITEMS 37, 38, 33 AND 35.3 (WHICH INCLUDES US ASSESSMENT AT 25 PER CENT FOR 1975-77). WHEN PLENARY TOOK UP TECHNICAL COMMISSION REPORTS, PRC MADE STATEMENT FOR RECORD TO EFFECT THAT THERE IS INEQUITABLE DEVELOPMENT OF INTERNATIONAL CIVIL AVIATION; LDC'S FACE PROBLEMS IN TECHNICAL FIELD WHICH ARE MORE IMPORTANT THAN SIX PROBLEMS OUTLINED IN ICAO'S "MAJOR PROBLEMS ASSOCIATED WITH CONTINUED DEVELOPMENT IN THE AIR TRANSPORT FIELD"; ICAO SERVES THE INTEREST OF ALL ITS MEMBERS AND SHOULD REORIENT ITS FUTURE WORK TO ENSURE THAT IT IS PRACTICAL FROM THE POINT OF VIEW OF ALL ITS MEMBERS. TECHNICAL COMMISSION REPORTS ON ITEMS 7 AND 23 THEN APPROVED. ECONOMIC COMMISSION REPORTS ON ITEMS 27, 28, 24.1, 24.2 AND 24.3 ALSO APPROVED AND TWO RESOLUTIONS FRAMED UNDER LAST ITEM ADOPTED.

2. WHEN PLENARY CONSIDERED REPORTS OF EXECUTIVE COMMITTEE ON ITEMS 13 AND 16, BULGARIA WANTED TO ADD "IN CONSULTATION WITH CONTRACTING STATES" TO THE FIRST RESOLVING CLAUSE OF THE RESOL-
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UTION UNDER ITEM 13 BUT SAID 16 AND WAS PROMPTLY CORRECTED BY

USSR. AFTER EXPLANATION BY SECRETARY GENERAL, BULGARIAN PROPOSAL WAS WITHDRAWN AND BOTH RESOLUTIONS WERE ADOPTED WITHOUT CHANGE. REPORTS WERE ALSO APPROVED AND RESOLUTIONS ADOPTED UNDER ITEMS 12 AND 39. ISRAEL SAID IT COULD SUBMIT AN AMENDMENT TO REPORT ON ITEM 17 BUT THIS WOULD REOPEN POLITICAL DEBATE IN THE ASSEMBLY WHICH WOULD BE BROADER THAN PREVIOUSLY. IN ORDER TO MEET ISRAELI REQUIREMENTS, PRESIDENT OF ASSEMBLY SUGGESTED MINUTES OF EXECUTIVE COMMITTEE ON SAME SUBJECT BE ATTACHED TO PLENARY MINUTES. THIS WAS AGREED AND THEN ISRAEL MADE SHORT STATEMENT THAT PLO DOES NOT REPRESENT ANY TERRITORY EXCEPT CERTAIN PARTS OF LEBANON AND HAS NO PLACE IN ICAO WITH ITS FANATICAL DOCTRINE AGAINST ISRAEL. LEBANON DEPLORED WHAT SAID ABOUT IT SINCE RELATED ONLY TO "REFUGEES" IN ITS TERRITORY. PRC REITERATED ITS FIRM SUPPORT OF PEOPLES OF AFRICA AND ARAB PEOPLE IN THEIR OPPOSITION TO ZIONISM. SYRIA, TUNISIA AND JAPAN ALSO SPOKE, THE LATTER EXPLAINING THAT IT ABSTAINED IN THE EXECUTIVE COMMITTEE BUT NOW SUPPORTED THE ACTION OF ASSEMBLY. THE REPORT ON ITEM 17 WAS THEN APPROVED WITHOUT OPPOSITION AS WERE THE REPORTS OF LEGAL COMMISSION ON ITEMS 7, 30 AND 31.

3. WHEN EXECUTIVE COMMITTEE CONVENED AND PRESIDENT SAID IT WAS NOT NECESSARY TO CONSIDER ITEM 11 AT THAT TIME. KENYA SAID IT HAD ANOTHER MATTER TO RAISE UNDER THIS ITEM BOTH IN THE COMMITTEE AND PLENARY. REPORTS ON ITEMS 4, 5, 5.1, 6, 9, 7 AND 44 WERE APPROVED, LATTER WITH ONE CHANGE TO SPELL OUT DECISIONS THAT COUNCIL STUDY ALL THE FINANCIAL ASPECTS OF LANGUAGE SERVICES IN ICAO PARTICULARLY THE INTRODUCTION OF ADDITIONAL WORKING LANGUAGES.

4. FRANCE SAID IT HAD SOME PROBLEMS WITH TEXT OF RESOLUTION PROPOSED BY MALI REGARDING PORTUGAL, PARTICULARLY THE MENTION IN SECOND RESOLVING CLAUSE OF BOTH THE UN AND OAU AS THOUGH THEY WERE ON SAME LEVEL. MALI WOULD NOT AGREE TO CHANGE IN THIS CLAUSE EXCEPT SUBSTITUTION OF "MEASURES" FOR "SANCTIONS". UGANDA AGREED TO CO-SPONSOR WHEN FIRST RESOLVING CLAUSE CHANGED TO READ "COMMENDS" INSTEAD OF "CONGRATULATES" PORTUGAL. FRG, SUPPORTED BY CANADA AND UK, SUGGESTED RESOLUTION BE AMENDED TO CANCEL A19-2 FORTHWITH AND INQUIRED IF AFRICANS WOULD ACCEPT THIS CHANGE. MALI SAID DRAFT RESOLUTION ALREADY A COMPROMISE SO RESOLUTION APPROVED WITHOUT FURTHER CHANGE.

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5. WHEN COMMITTEE CONSIDERED REPORT AND RESOLUTION ON AMENDMENT OF ARTICLE 50(A) OF CHICAGO CONVENTION TO INCREASE COUNCIL SEATS FROM 30 TO 33, SWEDEN PRESENTED WORKING PAPER PROPOSING ADDITIONAL "WHEREAS" CLAUSE FOR RESOLUTION WHICH WOULD RECOGNIZE JOINT REPRESENTATION AND ROTATION SCHEMES AS ACCEPTED AND WIDELY PRACTICED MEANS OF PARTICIPATION IN WORK OF COUNCIL. TRINIDAD AND TOBAGO AND OTHERS SUPPORTED PROPOSAL, BUT ITALY

BELGIUM AND LUXEMBOURG TOOK POSITION THAT PROPOSAL INAPPROPRIATE IN RESOLUTION RE AMENDMENT. PROPOSAL WITH DELETION OF "JOINT REPRESENTATION" FAILED 16 (US) - 18 WITH SIERRA LEONE RECORDED AS ABSTAINING. PRIOR TO THIS VOTE BARBADOS, SUPPORTED BY SRI LANKA, SENEGAL AND TANZANIA, PROPOSED THAT THE WORDS "IN ORDER TO PERMIT AN INCREASE IN THE REPRESENTATION OF STATES ELECTED IN THE SECOND, AND PARTICULARLY THE THIRD PART OF THE ELECTION" BE ADDED TO THE THIRD CLAUSE OF THE PREAMBLE. THIS WAS APPROVED WITHOUT OBJECTION.

6. TANZANIA READ SOUTH AFRICA'S LETTER OF DECEMBER 1972, STATING IT HAD DECIDED TO REDUCE ITS CONTRIBUTION TO ICAO'S BUDGET BY 30 PERCENT, THE ESTIMATED VALUE OF THE ICAO SERVICES DENIED IT UNDER RESOLUTION A18-4. IN VIEW OF THIS MEMBER STATE'S REFUSAL TO ABIDE BY ICAO REQUIREMENTS, THE AFRICAN STATES WERE PREPARING A RESOLUTION TO SUSPEND SOUTH AFRICA'S VOTING POWER IN THE ASSEMBLY UNDER ARTICLE 62 OF THE CONVENTION. THE COMMITTEE WILL HOLD ANOTHER MEETING THE AFTERNOON OF OCTOBER 14 TO CONSIDER THIS PROPOSAL.

7. TECHNICAL COMMISSION COMPLETED ITS MEETINGS AND APPROVED ALL REMAINING REPORTS ON AGENDA ITEMS FOR SUBMISSION TO PLENARY. THIS INCLUDED GENERAL SECTION OF REPORT INDICATING SOME 90 COUNTRIES HAD PARTICIPATED IN TECHNICAL COMMISSION MEETINGS.

8. BUDGET WORKING GROUP APPROVED ITS REPORT TO THE COMMISSION ON THE BUDGET ESTIMATES FOR 1975, 1976 AND 1977 (AGENDA ITEM 32).
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